DCI/RM 79-1111 2 March 1979

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MEMORANDUM FOR:

Legislative Division, OLC

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FROM:

Director, Community Legislative & Liaison Office

SUBJECT:

Legislative Government Accountability Act of 1979

The exemption of national foreign intelligence activities from HR 755, the Government Accountability Act of 1979, appears adequate. However, it might be made more specific by substituting "...National Foreign Intelligence Program (NFIP)" for "national foreign intelligence activities" in Section 3(a)(1).

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Distribution: (DCI/RM 79-1111)

- Addressee

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OLC 79-0498

12 February 1979

	•	Uffice of General Counsel
AT		Office of Inspector General
STAT		Resource Management Staff
ΑT	FROM :	Chief, Legislation Division/OLC
	SUBJECT :	Legislation: Government Accountability Act of 1979
	H.R. 755, the G the Director of those federal p the President e	January 1979, Representative Solomon introduced overnment Accountability Act of 1979, it would give OMB the authority to recommend the termination of rograms he finds infective. It would also require very two years to submit to Congress a report on the ne Executive Branch.
STAT	foreign intelli legislation and	the terms of the bill, programs that concern national gence activities are exempt. Please review the advise this office whether this national security equate for our purposes. Comments should be of my staff.
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MEMORANDUM FOR:

96TH CONGRESS 1st Session

H. R. 755

To require biennial reports to Congress on the effectiveness of Government programs, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 15, 1979

Mr. Solomon introduced the following bill; which was referred to the Committee on Government Operations

A BILL

To require biennial reports to Congress on the effectiveness of Government programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Government Account-
- 4 ability Act of 1979".
- 5 SEC. 2. (a) The Congress finds that—
- 6 (1) the public confidence in the ability of the Con-
- 7 gress and the executive branch to manage the Federal
- 8 Government effectively has declined;
- 9 (2) the Federal Government is not as accountable
- as it should be in serving the public interest;

1	(3) the Federal Government, unlike private enter
2	prise, has no built-in mechanism for calling attention t
3	and eleminating programs that are not proving to b
4	cost effective;
5	(4) the executive branch, the Congress, and the
6	public do not possess adequate information on the rela
7	tive effectiveness of Federal programs;
8	(5) the taxpaying public is properly demanding
9	more accountability for the expenditure of tax revenue
10	and demanding that the public expenditures not grow
11	any larger with respect to the economy as a whole;
12	(6) the further uncontrolled growth of Govern
13	ment will pose a threat to our democratic society an
14	economy;
15	(7) the Federal Government cannot be compe
16	tently managed and new programs for future needs can
17	not be implemented unless workable management tech
18	niques are developed to assess program effectiveness
19	and
20	(8) such limitations demand that all Federal pro
21	grams should be evaluated using traditional manage
22	ment standards and that ineffective programs should be
23	strengthened to better serve the public or eliminated
24	(b) The purposes of this Act are to—

	(1) provide for a far more professional and officient
1	(1) provide for a far more professional and efficient
2	management of the Federal Government;
3	(2) identify those programs which are ineffective
4	and determine the cause of their ineffectiveness;
5.	(3) encourage the development of uniform methods
6	for evaluating Federal programs; and
7	(4) provide Congress additional tools needed to
8	identify ineffective Federal programs.
9	SEC. 3. (a) For the purposes of this Act—
10	(1) The term "program" means an organized set
11	of activities carried out pursuant to separate statutory
12	authorization or for which Federal expenditures are
13	specifically allocated by the Federal Government, and
14	which can be evaluated in terms of relative effectiveness
15	in pursuing a governmental goal, but shall not include
16	national foreign intelligence activities.
17	(2) The term "executive department" shall have
18	the meaning given it in section 101 of title 5, United
19	States Code.
20	(3) The term "independent establishment" shall
21	have the meaning given it in section 104 of title 5,
22	United States Code, except that such term includes the
23	United States Postal Service and the Postal Rate Com-
24	mission but does not include the General Accounting
25	Office or the independent regulatory agencies.

1 SEC. 4. (a) At the beginning of the second session of	f
2 the Ninety-sixth Congress and every two years thereafte	r
3 the President shall submit to the Congress a report on th	e
4 management of the executive branch (hereinafter called the	e
5 Management Report). The Management Report shall b	e
6 submitted on the same day as the budget is transmitted to	0
7 the Congress under section 201 of the Budget and Accoun	t-
8 ing Act, 1921.	
9 (b) It is the intent of Congress that the President sh	all
10 be granted full discretion in the design of the Manageme	ņt
11 Report provided that:	
12 (1) Programs shall be—	
(i) designated within each executive depart	rt-
ment and within each independent establishme	nt,
according to their relative effectiveness, as "exc	eel-
lent", "adequate", or "unsatisfactory", and	÷
17 (ii) ranked as to their effectiveness relative	to
all other programs within each category in t	hat
executive department or within that independ	ent
20 establishment.	
21 (2) The designation and ranking of programs a	s to
relative effectiveness shall be determined by the deg	ree
to which each program's statutory objective is being r	net,
24 which shall be based on—	
(i) the clarity of the statutory design and object	tive

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1	(ii) the overall design of the program as effectuated
2	by the responsible executive department or independent
3.	establishment, and
4	(iii) the overall quality of the management of the
5	program by the responsible executive department or
6	independent establishment.
7	(c) The Management Report shall include the Presi-
8	dent's reasons for the program designations and rankings
9	he has made.
10	(d) The Management Report shall include a list of those
11	programs or areas the President recommends for administra-
12	tive or congressional improvement during that Congress.
13	(e) The Management Report shall include the report of
14	the Director of the Office of Management and Budget re-
15	quired under Section 5 of the Act, including the President's
16	recommendations and proposed actions pursuant to it.
17	Sec. 5. (a) The Director of the Office of Management
18	and Budget (hereinafter called the Director) shall provide
19	an evaluative report on Federal programs to the President
20	which shall be forwarded to the Congress by the President
21	with his Management Report.
22	(b) In his report the Director shall identify any pro-
23	grams, including those carried out by the independent regu-
24	latory agencies, that are contradictory to other Federal pro-
25	grams and recommend corrective legislation. The Director

- 1 shall also recommend the termination or modification of any
- 2 programs whose relative ineffectiveness no longer justifies
- 3 continued Federal expenditures or only justifies a lower level
- 4 of Federal expenditures.
- 5 SEC. 6. The President may from time to time submit to
- 6 the Congress reports supplementary to the Management Re-
- 7 port, each of which shall include such supplementary or re-
- 8 vised recommendations as the President may deem necessary
- 9 or desirable to achieve the purposes of this Act. The Director
- 10 may, from time to time, submit to the President reports
- 11 supplementary to the report required by section 5.

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